

Matrix of South East Europe (SEE) Justice and Home Affairs (JHA) Initiatives

Full name	MIGRATION, ASYLUM, REFUGEE RETURN INITIATIVE (MARRI)	SECRETARIAT OF THE POLICE COOPERATION CONVENTION FOR SOUTHEAST EUROPE	REGIONAL ANTI-CORRUPTION INITIATIVE	SOUTHEAST EUROPEAN COOPERATIVE INITIATIVE REGIONAL CENTER FOR COMBATING TRANS-BORDER CRIME	SOUTHEAST EUROPEAN PROSECUTORS ADVISORY GROUP	SOUTHEAST EUROPE POLICE CHIEFS ASSOCIATION (with ORGANIZED CRIME TRAINING NETWORK)
Abbreviation	MARRI	PCC	RAI	SECI CENTER	SEEPAG	SEPCA (OCTN)
Location	Skopje	Ljubljana	Sarajevo	Bucharest	-	Sofia (Ljubljana)
Web address	www.marri-rc.org		www.rai-see.org	www.secicenter.org	www.seepag.org	www.sepca-see.eu
LEGAL STATUS OF THE INITIATIVE						
Establishing Documents	Memorandum of Understanding on MARRI. Host Agreement for the MARRI Regional Centre.	Police Cooperation Convention for Southeast Europe – 2006 Vienna, signed and ratified by the member states	Memorandum of Understanding concerning “cooperation in fighting corruption through the South Eastern European Anti-Corruption Initiative” – 2007 Zagreb Agreement between Bosnia and Herzegovina and the office of the Special Coordinator of the Stability Pact for South Eastern Europe on “SPAIR SLO* headquarters” - 2003	Agreement on Cooperation to Prevent and Combat Trans-border Crime (SECI Agreement) – 1999 Bucharest Headquarters Agreement – 2000 Bucharest	Declaration of the SEEPAG - 2003 General Guidelines of the SEEPAG.	SEPCA Statute – 2007 OCTN Letter of Intent - 2005
Parties	Ministries of Foreign Affairs and <u>Ministries of Interior/Security</u> of Albania, Bosnia and Herzegovina, Croatia, The Former Yugoslav Republic of Macedonia, Montenegro and Serbia.	<u>States:</u> Albania, Bosnia and Herzegovina, The Former Yugoslav Republic of Macedonia, Moldova, Romania, Serbia and Montenegro.	<u>Ministries of Justice</u> from Albania, Bosnia and Herzegovina, Bulgaria, Croatia, The Former Yugoslav Republic of Macedonia, Moldova, Montenegro and Romania. Serbia didn't sign yet.	<u>Government representatives of</u> Albania, Bosnia and Herzegovina, Bulgaria, Croatia, Greece, Hungary, The Former Yugoslav Republic of Macedonia, Moldova, Romania, Serbia, Slovenia, Turkey and Montenegro (agreement not yet in force)	<u>Prosecutors' General or Ministers of Justice</u> from Albania, Bosnia and Herzegovina, Bulgaria, Croatia, The Former Yugoslav Republic of Macedonia, Greece, Moldova, Montenegro, Romania, Serbia, Slovenia and Turkey.	<u>Chiefs of the Police</u> from Albania, Bosnia and Herzegovina (Federation of Bosnia and Herzegovina and Republic of Srpska), Bulgaria, Croatia, The Former Yugoslav Republic of Macedonia, Moldova, Montenegro, Romania and Serbia.
Observers	There are no observers at the moment, but according to the MARRI vision some EU countries will be invited to act as observers.	No observers	UNMIK*, ABA ROLI*, OSCE*, CoE*	Countries and organizations participate in operational and non-operational activities of the SECI Centre.		The institutional supporters and partners are allowed to be observers: Regional Cooperation Council (RCC) Swiss Agency for Development and Cooperation (SDC) Geneva Centre for the Democratic Control of Armed Forces (DCAF) OSCE*
SCOPE/AIM/PURPOSE						
	The objective of MARRI is to contribute to the orderly and free movement of people in the interest of security and prosperity, covering: • Migration • Asylum • Integrated Border Management • Visa Policy and Consular Cooperation • Return/settlement of refugees /displaced persons.	Strengthen cooperation with respect to fighting threats to public security and/or order as well as with respect to prevention, detection and police investigation of criminal offences. This is done under national law, unless otherwise indicated in the Convention.	RAI acts towards a regional process of coordination through which governments of the region, local and international civil society organizations, bilateral aid agencies, and international organizations combine their efforts to help curb corruption in South East Europe (SEE). Its general purpose is to give an impetus to the fight against corruption in SEE by building upon existing actions through better co-ordination of all efforts and by relying on high-level political commitment.	SECI Centre is a unique operational organization coordinating and facilitating the rapid exchange of information among police and customs officers regarding trans-border organized criminality. SECI Centre coordinates regional operations, putting together resources of its member countries.	SEEPAG is an international mechanism, operational network facilitating prosecutors' judicial cooperation and mutual legal assistance in cases dealing with serious trans-border organized crime. SEEPAG intends to be recognized as the prosecutorial side of law enforcement cooperation within the SECI Centre.	SEPCA promotes police transformation to enhance effective and democratic police service and to contribute to the regional security environment. SEPCA focuses on the strategic level. Aims to reduce duplications and increase synergies. Overall goals: -Regional Security Environment Building -Implementer of Ministerial meeting's decisions -Regional Coordination Institution -Regional Security Strategy Building -PCC implementation partner -Project initiator and implementer OCTN – training on organized crime.
REPORTING						
To whom are the reports addressed	MARRI Regional Centre reports on its activities to the Governments twice a year at the MARRI Regional Forum and to the donor Countries/Organizations for the implementation of the respective projects.	To Member States, DCAF*, Austria, Slovenia.	To the Member States representatives through the Steering Group: on financial aspects on annual basis; on programmatic aspects on quarterly basis.	Through Joint Cooperation Committee (JCC) to the Member States.	The representatives of each member country reports on his/her activity to the forum at every bi-annual meeting of the SEEPAG.	SEPCA Executive Board members (Troika)- Activity report on monthly basis. SEPCA Members-Comprehensive report on quarter years. Geneva Centre for the Democratic Control of Armed Forces-Activity report on monthly basis. Swiss Agency for Development and Cooperation-Donor status report on monthly basis. Institutional Partners on agreement.

Regional level	RCC JHA* Expert is present to MARRI Regional Forum and to other meetings.	Committee of Ministers	Reporting is carried out during meetings of the Steering Group. RCC JHA Expert attends the meetings	NO RCC representatives attends JCC Meetings	SEEPAG sends to SECI Centre updates on the activity.	Envisaged to RCC -on agreement
Public character of the Report	YES	YES	YES	YES	NO	YES
Sending the report to RCC	YES	POSSIBLE	YES	Public version, over request		YES, based on agreement
Do National Representatives report to their national institutions	Yes, periodically and annually				Each representative has the mandate of his/her country's Ministry of Justice or Prosecutors' General Office and they report back to their employers.	
SPECIFIC CHARACTERISTICS OF THE INITIATIVE(S)						
Framework/umbrella type		PCC				SEPCA
Law enforcement type	MARRI	PCC		SECI Centre	SEEPAG	SEPCA
Legal professionals' association					SEEPAG	
Operational:		PCC		SECI Centre	SEEPAG	
- Exchange of information	MARRI	PCC	RAI	SECI Centre	SEEPAG	SEPCA
- Joint investigations		PCC		SECI Centre - regional investigations	SEEPAG	SEPCA
- Joint prosecutions		PCC			SEEPAG	SEPCA
Training	MARRI	PCC	RAI	SECI Centre		SEPCA
Drafting and implementing policies and strategies	MARRI	PCC	RAI	SECI Centre		SEPCA
Sharing best practices and lesson learned	MARRI	PCC	RAI	SECI Centre	SEEPAG	SEPCA & OCTN
Peer review evaluation procedure	MARRI		RAI - not monitoring			SEPCA
Other						SEPCA Project implementer
MAIN DOMAIN(S) OF ACTIVITY						
Trans-border organized crime	MARRI	PCC		SECI Centre	SEEPAG	SEPCA
Anti-corruption	MARRI	PCC	RAI		SEEPAG	SEPCA
Migration, asylum, visa	MARRI					SEPCA
Cooperation among legal professionals	MARRI	PCC	RAI	SECI Centre	SEEPAG	SEPCA
Legal training	MARRI	PCC	RAI			SEPCA
Other	MARRI is not enforcing the law but with migration are connected issues on trans-border crime and anticorruption		RAI- facilitating the establishment of network of experts	Task Forces: Human Trafficking and Migrant Smuggling Anti Drugs Trafficking Anti Fraud and Anti Smuggling Financial and Computer Crime Stolen Vehicles Anti Terrorism Container Security		SEPCA & OCTN
ORGANIZATIONAL STRUCTURE AND SIZE						
	MARRI Regional Forum: President MARRI Regional Centre: Director, deputy director, 5 seconded officials, secretary/financial assistant, driver (9).	PCC Committee of Ministers Secretariat 5 persons.	RAI Chairman RAI Steering Group RAI Secretariat composed of Head of the office; Anti-corruption expert; Executive assistant; Fundraising and outreach assistant (4).	SECI Joint Cooperation Committee (highest decisional body) SECI Management: Director, Deputy Director, head of operational department, Head of legal/internal department) Permanent staff Liaison officers (one from police, one from customs from each of its members).	SEEPAG Chairman Bi-annual conferences, Prosecutor's focal points, reports on their activity to the other members during the bi-annual conferences.	SEPCA General Assembly Executive Board (and Troika) Executive Secretary Senior Adviser (DCAF seconded) Financial officer Information officer Project officer Sub Boards on: Organized Crime, chaired by Bosnia and Herzegovina-Federation of Bosnia and Herzegovina, Legislation, chaired by Romania, Education, chaired by The Former Yugoslav Republic of Macedonia, Community Policing, chaired by Croatia, Projects, chaired by Montenegro. OCTN Steering Committee: Slovenia, SEPCA, RCC, Switzerland

SUCCESS STORIES						
	Regional ownership and joint financing from January 2008. Project “Document Security in WB Region Publication of the “Manual on Standardized Procedures on Establishment of Identity”	Draft of protocol on secondment of police liaison officers Draft of protocol on regular meetings of border services Draft of agreement on performance of border control activities at joint border crossings for road and rail traffic Draft of protocol on joint patrols Draft of protocol on common centres Model for establishing national contact points Draft of agreement between CRO /BIH MNG SRB	MoU Adoption of the new name of the Initiative Strengthening of regional ownership and leadership in anti-corruption efforts Organization of 3 rd edition of the Summer School for junior magistrates	-Operation “Plastenka” -Operation “Danube” -Operation “Shadow II”		Reforming of the association Partnership building with SDC and DCAF
ONGOING PROJECTS						
	-Trans-national Referral Mechanisms (TRM) for Trafficked Persons in South East Europe. - Overview of current state of affairs in migration in identified strategic priority areas from MARRI Member States.	Draft of protocol on using common equipment; Draft of protocol on common risk analysis/ threat assessment (SEE-OCTA); Draft of protocol on common information system; Decision about possible common data base SEEIS ; Long term management; Draft of model for early warning messages Mutual evaluation /data protection	- Regional Resource Centre of RAI (RRC) -Anti-corruption Consultancy Project (ACP) -Summer School for SEE junior magistrates	-Negotiations of the SELEC Convention -OCTA SEE -Action plan and MOU with Netherlands on Container Security -Controlled Delivery Manual, together with UNODC and OSCE.		-Organized Crime Training Network OCTN -Bled Process on Stolen Vehicle -I-24/7 Main Checking Point Connection -Intelligence Led Policing Project -WEB Communication Project -SEPCA Institutional Project
REGIONAL IMITIATIVES COOPERATION WITH INTERNATIONAL ORGANIZATIONS						
ACTA	MARRI partner in projects					
COUNCIL OF EUROPE			RAI - Co-organization of activities; Participation in mutual meetings Exchange of expertise RAI has no observer status to GRECO			
DCAF		PCC				SEPCA Supporter
EU		PCC		EU Commission - SECI Support Group ongoing		EU Commission TAIEX - SEPCA Supporter
EUROPOL	MARRI				Advisory /Operational to SEEPAG	
EUROJUST					Advisory/ Operational to SEEPAG	
EJN					Advisory to SEEPAG	
FRONTEX	MARRI					
ICMPD	MoU					
IOM	MoU					
INTERPOL				SECI permanent observer MoU in force	Advisory / Operational to SEEPAG	Partner
OECD			RAI - Co-organization activities; Participation in mutual meetings Exchange of expertise			
OSCE			RAI - Co-organization of activities Participation in mutual meetings Exchange of expertise	Operational-ongoing		Supporter-project support
SDC	MARRI					Donor, framework agreement signed for 3 years
UNODC			RAI - Co-organization of activities; Participation in mutual meetings; Exchange of expertise	Operational-ongoing		
UNHCR	MARRI					
UNMIK				Operational-ongoing		
USAID	Partners in project		Financial support			
World Customs Organization				SECI permanent observer MoU in force		

INTENTION TO COOPERATE WITH						
BSEC				SECI		
EU Commission			RAI			
EUROPOL				SECI		
INTERPOL			RAI			
MARRI				SECI		
OLAF			RAI	SECI		
RACVIAC						SEPCA
RAI				SECI		SEPCA
SEE Prosecutors Network						SEPCA
SEPCA			RAI	SECI		
SIGMA			RAI			SEPCA
TAIEX			RAI			
COOPERATION WITH OTHER REGIONAL INITIATIVES						
EULEX			RAI			
MARRI				In order to improve and develop the fight against illegal migration.		Partner-Regional Cooperation
PCC SECRETARIAT						
RACVIAC	MARRI					
RAI				To increase the level of cooperation in the fight against corruption.		
RCC	MARRI MoU to be drafted					Institutional partnership
SECI	MARI MoU (under procedure)		RAI		Advisory/operational (permanent coop. to SEEPAG	Partner-Regional Cooperation
SEECF			RAI			
SEEPAG				Mutual assistance-letter of intent signed		
SEPCA	MARRI MoU			Coordination regarding police activity.		
COOPERATION WITH THE RCC SECRETARIAT						
Present relations	MARRI and RCC are expected to sign a Memorandum of Understanding		Present relations are excellent and very professional.	Mutual understanding for future cooperation.		Future MoU agreed to be signed in 2009
Envisaged relations	Strengthening the co-operation and expansion of the relations between MARRI and RCC, are the main priorities for the future of these relations.		Ongoing cooperation, mutual support, exchange of information, facilitation and lobbying.	Full collaboration and cooperation to combat criminality within the region.		SEPCA invite RCC to cooperate closely in strategy building processes and project implementation and to create donor relations for financing regional projects.
MOU	YES		YES	YES		YES
REGIONAL INITIATIVE'S ADDED VALUE						
	MARRI acts and operates as an insider of the Institutions, fully supported financially and politically by their Governments.		RAI constitute the only organization dedicated solely to anti-corruption activities in the SEE region. The Peer Network; One-Stop Shop for two-way access to information and support on anti-corruption between the RAI countries and the international donor community; The Multi-sectorial Forum; The regional overview.	SECI Centre provides support to the national customs and law enforcement agencies, a trusty environment for information sharing, knowledge development, joint investigations and common action in the field of trans-border crime SECI Centre is unique because; • Customs and Police work together in direct cooperation within a mutual Project; • The Project does not overlap with any other initiatives, because it is not political co-operation, but a real operative collaboration.	SEEPAG is the only operational network for prosecutors covering the SEE. Also, SEEPAG's links with the SECI Centre facilitate police/prosecutor cooperation in international cases. The experience of working together for so many years has created a relationship of mutual trust among the SEEPAG prosecutors which is invaluable for law enforcement activity.	Creating a regional security environment based on best cooperation between all regional institutions and the international organizations, projects would be streamlined and coordinated in the interest of security building in SEE. As mentioned below, financial means (donated by SDC) for 2008 - 2010 are approved upon application by SEPCA.
FINANCING CAPABILITIES						
Self-financing	MARRI is self-financed at the level of complete function of the Initiative and its Regional Center in Skopje.		None	By the member state annual contribution.	Very little self financing is available and it mainly consists in hosting some events during the meetings.	SEPCA is a regionally owned association based on member fee budget. The annual budget is € 75000.

Outsourcing	European donor countries		Annual contribution from the member countries signatories of the MoU, starting with October 2007 after transitional phase of switching from USAID grant. 2 remaining countries are still expected to sign the MoU. Stable funding. Donors are expected to contribute to program funding.	The Center is also financed by some of the observer countries.	At present, SEEPAG initiative is supported by a grant from the U.S.A.	Referring to the signed framework agreement with SDC, SEPCA receives a technical fund to improve the office budget covering staff salary for the Chief of Finance and the Head of Communication as well as the WEB project. Additionally all projects are covered by a SDC budget over the next 3 years. SDC and SEPCA invite other donors to contribute to the projects.
PRIORITIES						
	<p>1) MARRI's highest priority is the enhancement of regional co-operation in its fields of activities among countries in the region, as well as collecting and sharing information within these countries.</p> <p>2) Facilitation of the implementation of the Migration Policy as an important part of the EU integration process.</p> <p>3) Implementation of the 6 projects proposals prepared by MARRI RC:</p> <p>a) "Promoting a Regionally Integrated Approach to Combat THB* in MARRI Member States" is a high priority.</p> <p>b)Implementation of the project "Building Capacity of MARRI member states for Successful Implementation of Agreements on Visa Facilitation and Readmission".</p> <p>c) Implementation of the project "MARRI Interactive Migration MAP".</p> <p>d)Implementation of the project "Assessment on Types of Identification Documents in MARRI Member States".</p> <p>e) MARRI Migration Paper 2008/2009 (Analysis of progress made in areas identified in Roadmaps for Visa Liberalization and recommendations for way forward in the region).</p> <p>f)Types of identification documents in MARRI Member States</p>		<p>In terms of instruments:</p> <p>-Training and consultancy;</p> <p>-Facilitating (upon request);</p> <p>-Coordination and establishment of networks of experts from relevant areas in SEE</p> <p>In terms of programmatic priorities:</p> <p>-Developing the Regional Anti-Corruption Resource Centre for exchange of information, increasing public awareness, facilitating transfer of knowledge and strengthening capacity building;</p> <p>-Full implementation of the regional ownership principle by enhancing the active involvement of all SEE member countries;</p> <p>-Increasing the financial involvement of donor's community in order to cover more programmatic needs and activities.</p> <p>From financial point of view:</p> <p>-To search for more bilateral donors through different projects according to the needs in the countries;</p> <p>-To ensure the implementation of the MoU by remaining SEE member countries;</p> <p>-To increase the number of staff and to have a final solution for the premises of the Secretariat.</p>	<p>-Finalizing the SELEC Convention</p> <p>-Signing MoU with Europol, SEEPAG, BSEC *and SEPCA.</p> <p>-To have a very solid financial base and human resources capital in order to function effectively.</p>	<p>- To generate financing required to support a secretariat.</p> <p>- To develop further the operational activities between SECI Centre's liaison officers and SEEPAG prosecutors and focal points prosecutors.</p> <p>- To teach national prosecutors and police that SEEPAG is an available and effective network for international cooperation.</p>	<p>Receiving project proposals for the period of 2009 – 2011.</p> <p>Creating a stable regional security environment in SEE.</p> <p>To receive political support of the I partners.</p>

Abbreviations:

- **SPAI RSLO**-Stability Pact Anti-Corruption Initiative Regional Secretariat Liaison Office
- **UNMIK**- United Nations Mission in Kosovo
- **ABA ROLI**-American Bar Association Rule of Law Initiative
- **OSCE**-Organization for security and cooperation in Europe
- **CoE**-Council of Europe
- **DCAF**- Geneva Centre for the Democratic Control of Armed Forces
- **SDC**-Swiss Agency for Development and Cooperation
- **JHA**-Justice and Home Affairs
- **THB**-Trafficking in Human Beings
- **BSEC**-Black Sea Economic Cooperation
- **SELEC**-South East Europe Law Enforcement Centre