

This draft ACTION PLAN FOR SOCIAL INCLUSION OF ROMA AND EGYPTIANS IN MONTENEGRO 2017 was discussed at the public dialogue forum organized by the RCC Roma Integration 2020 Action Team in Podgorica on 02 December 2016. The Action Plan has been further adjusted by the Action Team to reflect the discussions and comments received during the Public Dialogue Forum.

Disclaimer: The views expressed in this assessment are solely those of the author and do not necessarily reflect the views of the Regional Cooperation Council or of its participants, nor of the European Union and the Open Society Foundations.

ACTION PLAN FOR SOCIAL INCLUSION OF ROMA AND EGYPTIANS IN MONTENEGRO 2017

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Introduction

In March 2016, the Government of Montenegro adopted the *Strategy for Social Inclusion of Roma and Egyptians 2016 - 2020*¹, which includes seven strategic areas: housing, education, health care, employment, civil registration, social status and family protection, culture, identity and access to information. The objectives of the Strategy are aligned with the EU Framework for National Roma Integration Strategies up to 2020. For the purpose of monitoring the implementation of the Strategy, the Government of Montenegro established the Commission consisting of representatives of responsible authorities and civil sector². The Commission's work is coordinated by the Ministry for Human and Minority Rights. According to the Work Plan of the Government, the Ministry is expected to submit to the Government for the adoption of the Annual Report on the Implementation of the Strategy for 2016 and the draft Action Plan for 2017 in the first quarter of 2017.

General Overview of the Social Integration of Roma and Egyptians in Montenegro

According to the census from 2011³, there are 8305 Roma and Egyptians (6251 Roma and 2054 Egyptians) in Montenegro. Roma and Egyptians (RE) constitute 1.32% of the total population, living in 7 out of 24 municipalities in Montenegro. 57% of the population lives in the capital city - Podgorica, 9% are situated in two northern municipalities - Bijelo Polje and Berane, 11% of this population inhabit the municipality in the central region - Niksic, while the rest or 23% of the population live in the southern region, in the municipalities of Herceg Novi, Tivat and Budva.

A significant number of Roma came from Kosovo during the armed conflict in 1999. However, the exact number is not known, due to the fact that the Montenegrin Police Administration does not keep records on ethnicity and nationality, but only the country of origin of the displaced persons (IDPs) and refugees. Roma and Egyptians are mainly concentrated in refugee camps, of which the largest are Konik 1 and Konik 2 in Podgorica. In 2009, the Law on Foreigners created an opportunity for refugees and displaced persons to permanently resolve civil registration issue through the acquisition of the status of foreigner with temporary or permanent residence in Montenegro. According to information received from the UNHCR office in Montenegro, until 30 September 2016, total of 6990 refugees from Kosovo regulated their legal status (6633 people received permanent residence permit, while 357 were given temporary residence status). In addition, the Ministry of Interior is currently processing 951 similar requests. According to UNHCR estimates based on the field work, a large number of these requests were filed by Roma and Egyptians.

Civil society organizations and international organizations estimate that the actual number of Roma and Egyptians in Montenegro is around 20,000. CSOs argue that one part of the population is "invisible" to the official statistics for several reasons: 1) many members of the population do not have legal status

¹ http://www.gsv.gov.me/ResourceManager/FileDownload.aspx?rid=232869&rType=2&file=4_151_24_03_2016.pdf

² The Commission consists of representatives of the following institutions (in alphabetical order): Bureau for Education Services, Capital City of Podgorica, Directorate for Refugees, Employment Agency of Montenegro, Red Cross of Montenegro, Office for Combating Trafficking in Human Beings, Ministry of Culture, Ministry of Education, Ministry of Finance, Ministry of Foreign Affairs and European Integration, Ministry of Health, Ministry of Interior, Ministry of Labour and Social Welfare, Ministry of Sustainable Development and Tourism, Protector of Human Rights and Freedoms, Roma Council, Roma CSOs, Statistical Office of Montenegro and Union of Municipalities of Montenegro.

³ <http://www.monstat.org/cg/page.php?id=534&pageid=322>

resolved; 2) a part of them that have resolved status does not wish to declare their ethnicity; and 3) it is not always technically possible to register the population which is in constant migration.

According to the reports of the Ministry for Human and Minority Rights from 2016, 77% of Roma and Egyptian population live in separate settlements, mainly in the municipalities of Podgorica, Niksic and Berane. Among all minorities in Montenegro, Roma and Egyptians are the most exposed to several kinds of discrimination and vulnerability, including the unregulated legal status, poverty, unemployment, low level of education, as well as the high risks of infectious and chronic diseases, violence, pollution and harmful environmental effects and so on. According to the Multiple Indicator Cluster Survey (MICS)⁴ conducted by Statistical Office of Montenegro - Monstat and UNICEF in Roma settlements in 2013, women and children are the most vulnerable subgroup and hence, exposed to additional risks and discrimination.

Roma and Egyptians are not sufficiently represented in public and political life. There is no Roma political party, neither there are Roma and Egyptians who are authentic political representatives in other parties or who hold seats in the relevant decision making bodies. As recommended by civil sector, it is necessary that the Law on Elections is amended to allow the Roma and Egyptians to have authentic representatives in the Parliament of Montenegro, like all other minorities. Also, it is essential for the most relevant parliamentary committees such as the Committee for Human and Minority Rights and Freedoms, the Committee for European Integration and the Committee on Health, Labour and Social Welfare to expand cooperation with Roma and pro-Roma organizations with regard to the implementation and monitoring of the National Strategy for Improving the Position of Roma and Egyptians and initiate regular control hearings of the officials from relevant ministries regarding the inclusion of various issues, such as legal documentation, education, housing and employment.

Out of 17233 employees in the public administration (state and local government and the Prosecutor's Office), only 0.02% are Roma, while Roma and Egyptians constitute 0.03% of employed in the Police Administration.

Roma Council was established under the Law on Minority Rights and Freedoms, and is financed from the state budget. The Council has no real decision-making power due to the undefined legal status.

There are number of Roma and Egyptian CSOs, but most of them do not have enough capacity to act accordingly. However, several civil society organizations are very active in advocating for the implementation of policies and strategies, such as NGO Young Roma, which was the Focal Point for the Decade of Roma Inclusion, as well as the NGO Coalition Roma Circle, which together with NGO Young Roma, created local action plans for municipalities of Niksic, Herceg Novi, Kotor and Tivat. Most influential women civil society organizations are the Centre for Roma Initiatives and Women's RAE Network - FIRST, which are actively combating the domestic violence, forced marriages and encourage development of entrepreneurship programs for unemployed Roma women. In 2015, a coalition of Roma and pro-Roma organizations was established to unite efforts and strengthen the potential of the community to actively participate in improving the socio-economic status of Roma and Egyptians.

In the last ten years, the general public in Montenegro has become aware of the weight and complexity of the situation of Roma and Egyptians, and the legislative and executive authorities have made some

⁴<http://www.monstat.org/userfiles/file/medjunarodna%20saradnja/2013%20Montenegro%20MICS%20and%202013%20Roma%20Settlements%20in%20Montenegro%20MICS.pdf>

progress in addressing the key problems of this population. In line with the recommendations of the Decade of Roma Inclusion (2005-2015), a comprehensive legal framework was established for the inclusion of Roma, including the National Action Plan for the Decade of Roma (2005), the Strategy for Improving the Position of RAE 2008 -2012, 2012-2016 and 2016-2020, the Law on Minority Rights and Freedoms (2006), the Law on Citizenship (2008 and 2011) and the Law on Foreigners (2009). However, despite a solid legal and policy framework, there are a lot of obstacles to their practical implementation; therefore, the greater part of the problem is still present, and the community still does not have the necessary services available. According to the findings of the monitoring of the Decade of Roma Inclusion⁵, as well as monitoring of the civil sector on the implementation of the National Action Plan for the Decade⁶, it is obvious that there is still a lack of professional capacity in public administration at national and local level to deal with these issues, and the lack of readiness and financial resources to take the necessary measures to implement laws and strategies. Also, the main weakness of the mechanisms of implementation of the policy is the lack of measures for monitoring and evaluation and the unavailability of disaggregated data based on ethnicity. The first steps towards overcoming the obstacles related to the lack of professional capacity within the public administration were made in 2009, through the establishment of the Department for the Promotion and Protection of the Rights of Roma and Egyptians within the Ministry for Human and Minority Rights. However, the Department has limited powers to act as a coordinating body in the implementation of policies related to Roma. Hence, it is advisable to develop strong and effective horizontal structure within the government to implement policies for RE. Also, it is necessary to establish a more intensive co-ordination with relevant local authorities and organize joint efforts to collect donations and better plan the use of IPA funds for implementation of the Strategy.

The Situation in Individual Areas and Recommendation Measures for 2017⁷

1. Housing

According to a survey conducted for the purposes of the Strategy for the Social Integration of Roma and Egyptian Communities 2016-2020, about 40% of this population live in illegal housing units. About 60% of houses and settlements do not meet basic housing requirements (30% of the population live in barracks, 37% in the houses made of tin, and about 3% in the facilities made of other materials). Of settlements that could qualify as a conditional, 31% are made of bricks and/or blocks, and about 7.3% are buildings. When it comes to appliances, data show that 47% of households have a bathroom, 81.7%

⁵ http://www.romadecade.org/cms/upload/file/9811_file10_mo-2014.pdf

⁶ http://www.romadecade.org/cms/upload/file/9772_file1_civil-society-monitoring_summary-report-1.pdf

⁷ Explanations:

1. Tables of the Action Plan (AP), under "public funds" include funds for programs and projects of CSOs: Fund for the Allocation of the Funds from the Games of Chance, the budgets of local governments reserved for the CSOs, the Fund for Minorities (funds for the Roma Council) and the Centre for the Preservation of Minority Cultures;
2. IPA funds intended for the implementation of the AP 2017 can be withdrawn from the IPA 2015 (Action Document 'Promotion and protection of human rights of Roma, Egyptians and other vulnerable groups', and from the activity 3.3 'Inclusion of marginalized groups in society' within the Action 3 of the Sectoral Operational Programme);
3. Funds for the implementation of the Area 1 from donations (11,813,322.00 Euros) are the total funding for the period 2016-2020.
4. Funds within the individual areas are in two colours: a) black, in the case of the annual amount which is already planned in the Strategy for Social Inclusion of Roma and Egyptians 2016-2020, b) red, in case of estimated amount necessary for the implementation of certain measures and which are yet to be negotiated between the competent institutions.

have electricity, and 39% have proper sewerage system. Illegal dwellings and settlements account for the highest percentage when it comes to this population.⁸

After the Sarajevo Process, a donor conference held in 2012 resulted in the allocation of significant resources and agreement on the suitable models for the resolution of housing issues. Following the Regional Housing Program adopted in the framework of the Sarajevo Process, adequate measures for 13 municipalities in Montenegro were defined within the Strategy for Social Integration of Roma and Egyptians 2012-2016 and 2016-2020. The main objective of the Regional Housing Programme is to gradually close the Konik refugee camp near the capital city of Podgorica⁹, which is also the largest refugee camp in Montenegro, as well as other similar camps in the country. Measures should be implemented through international grants, loans and contributions from the state in terms of providing land for the construction and establishing basic infrastructure (water, sewage, electricity).

⁸ www.mmp.gov.me

⁹ In accordance with the recommendations of the European Commission against Racism and Intolerance (ECRI) in 2012

Housing Action Plan for 2017

Area 1	Housing					
Objective 1.1.	Improving living conditions of Roma and Egyptians					
Measure 1.1.1.	Drafting by-laws					
Activity	Development and adoption of the Act on the Maintenance of Social Housing					
Stakeholders	Ministry of Labour and Social Welfare					
Timeframe	II quarter of 2017					
Indicator	The Act adopted. Measures on control and monitoring envisaged by the Act.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€1.000,00	€1.000,00				
Measure 1.1.2.	Research on Roma and Egyptian population in Montenegro (modelled on the Database of the Roma and Egyptian population done by MONSTAT, 2008)					
Activity	1. Defining the research methodology in coordination with Roma and Egyptian CSOs, 2. Field research; 3. Drafting and publishing the research					
Stakeholders	Ministry for Human and Minority Rights					
Partners	MONSTAT, Ministry of Labour and Social Welfare, Roma and Egyptian CSOs					
Timeframe	II quarter of 2017					
Indicator	1. Methodology developed; 2. Field research conducted; 3. Research published					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€14.000,00					€14.000,00
Measure 1.1.3.	Developing the Geographic Information System, which contains information about the Roma and Egyptian settlements in 13 municipalities, including administrative, cadastral and statistical information as well as data from the databases of the Roma and Egyptian population in Montenegro (Measure 1.1.2)					
Activity	1. Launch calls for the development of GIS, 2. Selection of contractors, 3. Development of GIS					
Stakeholders	Ministry of Sustainable Development and Tourism					
Partners	Ministry of Sustainable Development and Tourism, Roma and Egyptian CSOs					
Timeframe	IV quarter of 2017					
Indicator	GIS developed					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€20.000,00					€20.000,00

Measure 1.1.4.	Creating a database of social housing and revision of the legal basis for their use					
Activity	1. Data collection, analysis regulations; 2. Law amendments; 3. Creating a database; 4 GIS supplemented with data from the database					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Union of Municipalities of Montenegro, local self-governments, CSOs					
Timeframe	IV quarter of 2017					
Indicator	1. Database created; 2. Legal framework analysis carried with proposals for amending the legislation; 3. List of revised regulations					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€7.000,00					€7.000,00
Measure 1.1.5.	Developing the Feasibility Study on construction of social housing in all municipalities in Montenegro					
Activity	1. Feasibility Study developed based on data from Measure 1.1.1 (Database on Roma and Egyptian population) and 1.1.2 (GIS settlements in 13 municipalities), and 1.1.3 (Database); 2. Round tables with stakeholders, in order to draft recommendations; 3. Preparation of list of funding opportunities with an analysis of potential donors					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Union of Municipalities of Montenegro, local self-governments, CSOs					
Timeframe	III quarter of 2017					
Indicator	Feasibility Study developed, Funding Plan prepared.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00					€10.000,00
Measure 1.1.6.	Developing social housing plans					
Activity	Adoption of Local Programmes for Social Housing on the basis of data from the measures 1.1.1, 1.1.2, and 1.1.3.					
Stakeholders	Local self-governments					
Partners	CSOs, international organizations					
Timeframe	II quarter of 2017					
Indicator	Number of local housing programs, by municipality					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€26.000,00		€13.000,00			€13.000,00
Measure 1.1.7.	Construction of social housing units					
Activity	Construction of social housing units in Podgorica, Niksic and Berane					
Stakeholders	Local self-governments					
Partners	IV quarter of 2017					
Timeframe	Number of social housing units constructed. Number of Roma and Egyptian nationals who were allocated social housing units.					

Indicator	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
Funds	€11.782.322,00				NK € 1.980.000 PG € 6.226.622 BA € 3.575.700	
Measure 1.1.8.	Ad hoc measures					
Activity	Roof repairs, repair of infrastructure, construction of embankments, etc.					
Stakeholders	Local self-governments					
Partners	Union of Municipalities, Ministry of Labour and Social Welfare, Centres for Social Work, international organizations, CSOs					
Timeframe	IV quarter of 2017					
Indicator	Number of roofs repaired, number of infrastructure repairs, number of embankments, etc.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€500.000,00		€150.000,00		€350.000,00	
Objective 1.2.	Legalization of Roma and Egyptian settlements and / or facilities					
Measure 1.2.1.	Amending / revising detailed urban plans					
Activity	Identification of objects that can be legalized					
Stakeholders	Local self-governments					
Timeframe	II quarter of 2017					
Indicator	A report on the number of legalized facilities by municipalities, with the legalization plan and fundraising plan					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€8.500,00		€8.500,00			
Objective 1.3.	Creating the conditions for the closure of informal collective centres through building sustainable and adequate housing facilities					
Measure 1.3.1.	Conduct Feasibility Study, based on data from measures 1.1.1 and 1.1.2, that will estimate necessary donor funds, identify all collective centres, collect data on number of families and their living conditions					
Activity	1. Conduct data analysis research on Roma and Egyptians in Montenegro (measure 1.1.1.) and data from GIS (measure 1.1.2); 2. Organizing round tables and consultations with all stakeholders on all aspects to be taken into account in the Feasibility Study, 3. Develop the Study, with a budget and fundraising plan					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Union of Municipalities, local self-governments, CSOs					
Timeframe	2017					
Indicator	1. The number of representatives/stakeholders participated in round tables, by sex, organization/institution, the main recommendations					

from the roundtables; 2. Feasibility Study with a budget and fundraising plan						
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€11.000,00					€11.000,00
<i>FUNDS FOR IMPLEMENTATION OF MEASURES WITHIN AREA 1</i>	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
HOUSING	€12.313.322,00	€1.000,00	€475.000,00	11.782.322,00		€55.000,00

2. Education

Roma and Egyptians are heavily affected by illiteracy and lack of proper education. According to the Multiple Indicator Cluster Survey (MICS), only 40 percent of young women and 63 percent of young men from Roma population are literate. This percentage is even lower among young women aged 20-24 (32 percent). The Ministry of Education found that 38% of adult Roma and Egyptians have no education, that only 17% of them completed primary school, while the rest of the population attended, but not completed primary school. Only 6% of adult Roma and Egyptians have completed three-year vocational school, while the percentage of the population completed a four-year school is only 2.2%. Lack of education has a negative impact on their employment opportunities, as well as their ability to provide adequate support to their children who are in the process of education.

According to the Ministry of Education¹⁰, in 2015, 224 Roma and Egyptian children were included in regular preschool education program, while additional 80 attended half-day programs. As for primary schools, although the Law on Primary Education (Article 4) stipulates that primary education is compulsory for all children between the age of six and fifteen, only 76% of RE children go to primary school. Data show that more than 11% of Roma children do not attend school (boys 9.4% and girls 13.8%) due to adverse social conditions, including poverty, social segregation, lack of family support, as well as the early marriage. Branch office of the primary school near the refugee camp Konik was closed in the academic year 2015/16. In the academic year 2016/17, all children are integrated in city schools and provided with transportation. Transport costs shall be borne by the Ministry of Education. In the academic 2015/2016, the high school was attended by 99 students (50 boys and 49 girls), while 20 RE were studying at three universities in Montenegro.

¹⁰ <http://www.mmp.gov.me/biblioteka/izvjestaji>

Education Action Plan for 2017

Area 2		Education					
Objective 2.1.		Increasing the enrolment rate and reducing an early drop-out at all levels of education					
Measure 2.1.1.		Introducing and strengthening the role of Assistant for social inclusion of Roma and Egyptians in the field of education					
Activity		1. Standardization of occupation 'Assistant for the social inclusion of Roma and Egyptians in the field of education'; 2. Selection of assistants; 3. Training of assistants; 4. Recruitment of assistants					
Stakeholders		Ministry of Education					
Timeframe		II quarter of 2017					
Indicator		1. Occupational standard adopted; 2 Number of selected assistants, the list of schools to which they were assigned; 3. Number of permanently employed assistants; 4. Report on training					
Funds		Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
Training + honoraria		€15.000,00					€15.000,00
Measure 2.1.2.		Providing free textbooks for children of Roma and Egyptian population					
Activity		The purchase and distribution of textbooks at the beginning of school year					
Stakeholders		Ministry for Human and Minority Rights					
Timeframe		IV quarter of 2017					
Indicator		Annual report on the number of distributed textbooks with valid date					
Funds		Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
		€45.000,00					€45.000,00
Measure 2.1.3.		Increasing the enrolment rate of Roma and Egyptian children in secondary school, with a special emphasis on girls					
Activity		1. Through the affirmative action determine quotas for enrolment in various secondary schools; 2. Provide scholarships for high school students; 3. Organize a campaign to encourage enrolment in secondary school, with special emphasis on girls and their parents					
Stakeholders		Ministry of Education					
Partners		Ministry for Human and Minority Rights, Roma and Egyptian civil society organizations					
Timeframe		IV quarter of 2017					
Indicator		1. Number of Roma and Egyptian boys and girls enrolled in secondary schools, data disaggregated by sex, name and location of the school; 2. Number of scholarships, according to sex, school and school location; 3. Report on the Campaign					
Funds		Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
Scholarships + campaign		€47.700,00					€47.700,00
Measure 2.1.4.		Increasing the enrolment rate of Roma and Egyptians in higher education in Montenegro, with special emphasis on girls/women.					
Activity		1. Through the affirmative action determine quotas for enrolment in various secondary schools; 2. Provide scholarships; 3. Provide free					

	accommodation for students in a student dormitory					
Stakeholders	Ministry of Education					
Partners	Ministry for Human and Minority Rights, Roma and Egyptian civil society organizations					
Timeframe	IV quarter of 2017					
Indicator	1. Number of Roma and Egyptian students, data disaggregated by sex, faculty and studying location; 2. Number of scholarships, data disaggregated by sex, faculty and studying location; 3. Number of Roma and Egyptian students in student dormitories, data disaggregated by sex, faculty and studying location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€28.500,00	€28.500,00				
Objective 2.2.	Increasing the enrolment rate of Roma and Egyptian children in preschools					
Measure 2.2.1.	Exemption from payment costs of pre-school education for Roma and Egyptian					
Activity	Proposal for amendments to the Law on Preschool Education					
Stakeholders	Ministry of Education					
Timeframe	II quarter of 2017					
Indicator	Relevant amendments to the Law adopted to guarantee the exemption of payment costs of pre-school education for Roma and Egyptian children					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€6.000,00	€6.000,00				
Measure 2.2.2.	Strengthening the frequency, functions and effects of preparatory kindergartens					
Activity	One-month extension for the preparatory kindergarten					
Stakeholders	Ministry of Education					
Timeframe	III quarter of 2017					
Indicator	1. A monthly work plan for the preparatory kindergarten adopted; 2. Number of children of Roma and Egyptian population covered by the program, data disaggregated by sex and place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.000,00	€3.000,00				
Objective 2.3:	Enhancing academic achievement of Roma and Egyptian children through the involvement of parents and the community					
Measure 2.3.1.	Informing parents about possibilities of enrolment in schools on Albanian, for children whose mother tongue is Romani					
Activity	Printing and distribution of posters and other information material					
Stakeholders	Primary schools					
Partners	Bureau for Education Services, Roma and Egyptian CSOs					
Timeframe	II quarter of 2017					
Indicator	Number of materials distributed, number and location of schools covered by the measure, number of parents who were distributed the					

	materials.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€1.500,00					€1.500,00
Measure 2.3.2.	Organizing winter and summer camps for the best Roma and Egyptian students in VII, VIII and IX grade					
Activity	1. Preparation of camps; 2. Selection of children; 3. Realization of camps					
Stakeholders	Ministry for Human and Minority Rights					
Timeframe	II quarter of 2017					
Indicator	Number of children, by sex, school, class/grade and location of education					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00					€10.000,00
Measure 2.3.3.	Train teachers to work with children of Roma and Egyptian population					
Activity	Preparing and conducting workshops					
Stakeholders	Bureau for Education Services					
Partners	Assistants in education, Roma and Egyptian CSOs					
Timeframe	III quarter of 2017					
Indicator	Report on the number and types of workshops, including the work program and the number of teachers who attended them, by sex, school and the school location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€8.000,00	€2.000,00				€6.000,00
Measure 2.3.4.	Education and training of parents					
Activity	Preparing and conducting workshops					
Stakeholders	Bureau for Education Services					
Partners	Primary schools, Roma and Egyptian CSOs					
Timeframe	II quarter of 2017					
Indicator	Report on the number of workshops, number of parents by sex, school and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€6.000,00					€6.000,00
Measure 2.3.5.	Increased enrolment of Roma and Egyptian children in remedial classes					
Activity	1. Direct work with the Roma and Egyptian children; 2. Meetings with parents of children who go to remedial classes					
Stakeholders	Primary schools					
Partners	Bureau for Education Services, Roma and Egyptian CSOs					
Timeframe	2017					

Indicator	Number of children covered by remedial teaching, by sex, school and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
Regular funds for school classes	€1.500,00	€1.500,00				
Measure 2.3.6.	Increased involvement of parents in the education of their children and the Parent Teacher Association (PTA)					
Activity	1. PTA meetings, 2. Motivational meetings, 3. Inclusion of Roma and Egyptian parents in the PTA					
Stakeholders	Primary schools					
Partners	Bureau for Education Services, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Number of motivational meetings; 2. Number of parents involved in the PTA					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
Regular funds for school operations	€1.500,00	€1.500,00				
Measure 2.3.7.	Student volunteer practice					
Activity	1. Inclusion of Roma and Egyptian students in volunteer activities; 2. Inclusion of students of the majority population in volunteer activities, 3. Assisting children with their homework					
Stakeholders	Ministry of Education					
Partners	Bureau for Education Services, primary schools, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Number of volunteers; 2. Number of children covered by voluntary activities, by sex, school, class and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€1.500,00			€1.500,00		
Objective 2.4	Special measures aimed at reducing the early school drop-out rate					
Measure 2.4.1.	"Case Management"					
Activity	The formation and operation of teams for monitoring children at risk of the early school drop-out					
Stakeholders	Ministry of Education					
Partners	Bureau for Education Services, primary and secondary schools, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Activity Report, including the number of children covered by the measures, data by sex, age, school and location; 2. Number of children who completed primary school, but did not enrol in secondary school, by sex and location; 3. Number of children who dropped out from school by sex, school and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds

Regular funds for the Ministry and schools	€1.500,00	€1.500,00				
Measure 2.4.2.	Drafting the Code of Conduct on the prevention and treatment of the cases of the early drop-out					
Activity	1. Establishing a mixed team for drafting the Code of Conduct; 2. Preparation and adoption of the Code of Conduct; 3. Training of teachers on implementation of the Code of Conduct					
Stakeholders	Ministry of Education					
Partners	Bureau for Education Services, primary and secondary schools, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Developed and adopted Code of Conduct; 2. Number of teachers and employees in the psycho-pedagogical services trained to act under the Code of Conduct, by sex, school and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€12.500,00					€12.500,00
Measure 2.4.3.	Providing transportation for the Roma and Egyptian children					
Activity	Creating a bus routes plan and transportation of children					
Stakeholders	Ministry of Education					
Timeframe	2017					
Indicator	Number of bus routes, number of children covered by the measure, according to sex, age, school and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€12.000,00	€12.000,00				
Measure 2.4.4.	Organizing tutoring classes					
Activity	Organization and realization of tutoring classes					
Stakeholders	Roma Education Fund (REF)					
Partners	Bureau for Education Services, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	Number of tutorial classes and the number of high school students who attended them, according to sex, school and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/REF	IPA funds
	€4.000,00				€4.000,00	
Measure 2.4.5.	Organizing mentoring classes					
Activity	1. Development of an individual plan of mentoring; 2. Organization of mentoring classes					
Stakeholders	Roma Education Fund (REF)					
Partners	Bureau for Education Services, CSOs					
Timeframe	2017					
Indicator	1. Reports on mentoring, with individual mentoring plans, number of mentors and number of children covered by mentoring, by sex, school					

	and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/REF	IPA funds
	€15.000,00				€15.000,00	
Measure 2.4.6.	Exemption from admission fees for entering the fourth year of secondary school					
Activity	1. Identification of the students who completed III level and want to continue their high school education; 2. Free admission to IV grade for interested students					
Stakeholders	Ministry of Education					
Timeframe	2017					
Indicator	Number of high school students exempted from admission fees					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€1.000,00	€1.000,00				
Objective 2.5	Raising awareness on the importance of education					
Measure 2.5.1.	Campaigns and field activities to motivate Roma and Egyptian parents to enrol their children in kindergarten					
Activity	Realization of campaigns to raise awareness on the importance of early childhood development and inclusion of Roma and Egyptian children in preschool education					
Stakeholders	Ministry of Education					
Partners	Civil society organizations					
Timeframe	2017					
Indicator	Campaign reports					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00				€10.000,00	
Measure 2.5.2.	Campaign for enrolment in primary schools					
Activity	Preparation, organization and implementation of campaign					
Stakeholders	Ministry of Education					
Partners	Civil society organizations					
Timeframe	2017					
Indicator	Campaign report					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00					€10.000,00
Measure 2.5.3.	Campaign for enrolment in secondary schools					
Activity	Preparation, organization and implementation of campaign					
Stakeholders	Ministry of Education					

Partners	Civil society organizations					
Timeframe	2017					
Indicator	Campaign report					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00					€10.000,00
Measure 2.5.4.	Adult Education Program					
Activity	Preparation, organization and implementation of Program					
Stakeholders	Ministry of Education					
Partners	Centre for Vocational Education, civil society organizations					
Timeframe	2017					
Indicator	Number of adult Roma and Egyptians covered by the program, by sex, age and place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00	€10.000,00				
Objective 2.6	<i>Coordination between all current and future programs related to the improvement of education in schools attended by Roma and Egyptians</i>					
Measure 2.6.1.	Maintaining semi-annual coordination meetings on improving education in schools attended by Roma and Egyptians					
Activity	Preparation and implementation of meetings, drafting of recommendations with a plan for their implementation in order to improve education in schools attended by Roma and Egyptians					
Stakeholders	Ministry of Education					
Partners	Bureau for Education Services , international organizations dealing with education of Roma and Egyptians in Montenegro, CSOs					
Timeframe	2017					
Indicator	Report on coordination meetings with the recommendations and plan for their realization, number of implemented measures					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.000,00	€1.000,00			€2.000,00	
FUNDS FOR IMPLEMENTATION OF MEASURES WITHIN AREA 2 EDUCATION	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€235.700,00	€56.000,00		€1.500,00	€31.000,00	€147.200,00

3. Health Care

Montenegrin legislation provides for free health and social protection of socially vulnerable population, the unemployed, children, school children, pregnant women, and people older than 65 years. According to the monitoring of the Decade of Roma Inclusion for 2014, members of the population with the status of displaced persons, refugees and asylum seekers receive the same services as other health care beneficiaries. The ambulance for adults and children, with daily two-hour working time, was opened in Konik refugee camp in Podgorica in 1999. However, access to health care still remains a problem, due to the fact that a significant percentage of Roma and Egyptians does not have proper medical records and documentation. Also, due to the lack of education and access to appropriate information, the population is not informed about the importance of health care and the possibilities of using the benefits of the existing health system.

Children are at particular risk due to lack of proper health care. According to the MICS research from 2013, the prevalence of malnutrition in Roma settlements is higher than the national average for children aged from 1 to 11 months; 7% RE children are underweight; 18% are lagging in growth, 12% are lagging in mental development, while the percentage of the overweight children is similar to the national average. Only 13% of children aged 6 to 23 months receive the minimum acceptable diet, while only 12% of children are properly vaccinated.

Health Care Action Plan for 2017

Area 3	Health care					
Objective 3.1.	Increasing the level of use of the available health care					
Measure 3.1.1.	Introducing and strengthening the role of Assistant for health care of Roma and Egyptians					
Activity	1. Standardization of occupation; 2. Selection of assistants; 3. Training of assistants; 4. Recruitment of assistants					
Stakeholders	Ministry of Health					
Timeframe	IV quarter of 2017					
Indicator	1. Occupational standard adopted; 2. Number of selected assistants, by sex; 3. Number of trained assistants, by sex, 4. Two assistants employed, by sex and place of employment					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
Standard+ training+ 2xhonoraria	€12.500,00	€3.000,00				€9.500,00
Measure 3.1.2.	Continuously improving the work of assistants in order to integrate them into the health system with accompanying activities that include: cooperation with health institutions and civil society organizations, information campaigns for health, vaccinations, workshops on reproductive health, and anything that belongs to the job description of the Assistant for social inclusion in the field of health care					
Activity	Integration of assistants in public health facilities					
Stakeholders	Ministry of Health					
Timeframe	IV quarter of 2017					
Indicator	Annual report on the work of assistants, by activities with a number of persons included in the field work, by sex and place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€2.500,00					€2.500,00
Objective 3.2.	Preventive actions to raise the level of health of the Roma and Egyptian population					
Measure 3.2.1.	Preventive actions and outreach campaigns					
Activity	1. Vaccination of children, 2. Preventive medical examination of pregnant women					
Stakeholders	Institute for Public Health					
Partners	Health centres, assistants for social inclusion in the field of health care					
Timeframe	2017					
Indicator	1. Number of field vaccination of Roma and Egyptian children in the settlements; 2. Number of vaccinated children by sex, age and place of residence; 3. Number of pregnant Roma and Egyptian women preventively examined, by place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds

	€7.000,00	€7.000,00				
Objective 3.3.	Raising awareness of Roma and Egyptian population about the importance of health care					
Measure 3.3.1.	1. Campaign "Meet Your Assistant"; 2. Campaign on the importance of reproductive health, with emphasis on the Roma and Egyptian women					
Activity	1. Preparation of campaigns; 2. Implementation of campaign in settlements inhabited by Roma and Egyptian populations, in cooperation with CSOs					
Stakeholders	Ministry of Health					
Partners	Civil society organizations, assistants in health care					
Timeframe	2017					
Indicator	Reports on conducted campaigns, including the number of participants by the place of campaign launch					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€4.500,00					€4.500,00
Measure 3.3.2.	Treating drug users and users of other psychoactive substances and conducting activities to preserve the mental health of the Roma and Egyptian population					
Activity	Campaign for informing Roma and Egyptian population about the possibilities of treatment of addicts in specialized institutions					
Stakeholders	Ministry of Health					
Partners	Civil society organizations, assistants in health care					
Timeframe	2017					
Indicator	Reports on conducted campaigns, including the number of participants by the place of campaign launch					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€4.500,00					€4.500,00
FUNDS FOR IMPLEMENTATION OF MEASURES WITHIN AREA 3	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
HEALTH CARE	€31.000,00	€10.000,00				€21.000,00

4. Employment

According to data from the Ministry of Human and Minority Rights, 83% of Roma and Egyptians are unemployed. As in all other aspects of life, women are particularly affected by long-term unemployment. About 6% of employees work in the public sector (mainly in public utility companies); about 5% work in private firms, while others are self-employed. Only 4.5% of employed Roma and Egyptians have a permanent job, while 6.7% are employed on temporary basis. In 2017, according to the report of the Employment Agency, there are 1701 registered unemployed Roma and Egyptians, of whom 751 women (44.15%). In the structure of the Roma and Egyptian population, the largest share goes for those without profession and qualifications - 95% (44.24% of whom are women). Observed by municipalities, the largest number of registered unemployed Roma and Egyptians is recorded in the Regional Unit of Podgorica covering municipalities of Podgorica, Danilovgrad, Kolasin and Cetinje and city municipalities Golubovci and Tuzi - 49.67% (44.26% of whom are women). On the other hand, the Regional Unit of Pljevlja, covering municipalities of Pljevlja and Zabljak, counts only 13 people (six of whom are women).

The main obstacles to employment are as follows: social deprivation and isolation, unregulated legal status, lack of personal documents, poverty, segregation, lack of education, lack of information about job opportunities, and lack of the necessary skills. On the other hand, state and local institutions are not adequately prepared and skilled to meet the specific needs of the population in terms of language, appropriate information, motivation campaigns, field work and the like.

Employment Action Plan for 2017

Area 4	Employment					
Objective 4.1.	Increase participation of Roma and Egyptians in measures of Active Employment Policy (AEP)					
Measure 4.1.1.	Motivation of Roma and Egyptians for active job search and participation in the AEP Program					
Activity	1. Group information of newly registered persons in the premises of EAM, 2. Individual counselling for newly registered persons in the premises of EAM, with the participation of Assistant for the social inclusion of Roma and Egyptian communities and / or Roma and Egyptian CSOs, 3. Development of individual employment plans, including training needs assessment.					
Stakeholders	Employment Agency of Montenegro (EAM)					
Partners	Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. The number of Roma and Egyptian participated in group counselling, by sex, age, education and place of residence; 2. Number of individual employment plans, by sex, the need for training and place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€2.000,00	€1.000,00		€1.000,00		
Measure 4.1.2.	Introduction of occupation "Assistant for the social inclusion of Roma and Egyptians"					
Activity	Introduction of assistants through pilot project (IPA)					
Stakeholders	Employment Agency of Montenegro					
Timeframe	III quarter of 2017					
Indicator	1. Number of assistants engaged through the pilot project; 2. Report on the work of assistants					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€12.000,00					€12.000,00
Objective 4.2.	Increasing the level of qualification of Roma and Egyptians					
Measure 4.2.1.	Vocational training for adults					
Activity 4.2.1.1.	1. Development of new vocational training programs, tailored made to the needs of Roma and Egyptian population, including the old crafts, 2. Selection of training participants, in accordance with individual plans made in cooperation with assistants and civil society organizations; 2. Perform training programs for the engagement at employers.					
Stakeholders	Employment Agency of Montenegro					
Partners	Centre for Vocational Training, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Number of developed training programs, with the topic and duration of the training; 2. Number of conducted training programs, the dates and the number of training participants; 3. Number of Roma and Egyptian members participated in the programs, by sex, age, education, place of residence and type of training.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€7.000,00			€2.000,00		€5.000,00
Activity 4.2.1.2.	Accreditation of occupation "Collector of secondary raw materials"					

Stakeholders	Centre for Vocational Training					
Partners	Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Request for accreditation of professional qualification "Collector of secondary raw materials" submitted; 2. The occupation accredited					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€1.500,00	€1.500,00				
Activity 4.2.1.3.	Training for the first job (the existing EAM program)					
Stakeholders	Employment Agency of Montenegro					
Timeframe	2017					
Indicator	Number of Roma and Egyptians participated in training					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€7.000,00	€2.500,00				€4.500,00
Activity 4.2.1.4.	Requalification Training (the existing EAM program))					
Stakeholders	Employment Agency of Montenegro					
Timeframe	2017					
Indicator	Number of Roma and Egyptians participated in training					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€7.000,00	€2.500,00				€4.500,00
Activity 4.2.1.5.	Program for acquiring key skills					
Stakeholders	Employment Agency of Montenegro					
Timeframe	2017					
Indicator	Number of Roma and Egyptians participated in training					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€7.000,00	€2.500,00				€4.500,00
Objective 4.3.	<i>Direct measures for the employment of Roma and Egyptians</i>					
Measure 4.3.1.	The inclusion of Roma and Egyptians in the public works program					
Activity 4.2.1.1.	1. The announcement of a public competition for the selection of public works contractors; 2. Decision on selection; 3. Signing the contract with the contractor; 4. Selection of participants of public works program.					
Stakeholders	Employment Agency of Montenegro					
Timeframe	2017					
Indicator	1. Evaluation report, 2. Decision on selection of contractor; 3. List and the number of participants of public works program, by sex and place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€40.000,00	€40.000,00				
Measure 4.3.2.	Stimulating seasonal employment by subsidizing salaries and providing tax incentives					
Activity	1. Preparation of the persons to be employed, 2. Realization of the seasonal employment program					

Stakeholders	Employment Agency of Montenegro					
Timeframe	2017					
Indicator	Number of employed of Roma and Egyptian persons by sex, educational level and place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00	€4.000,00				€6.000,00
Measure 4.3.3.	The training program for work with an employer					
Activity 4.3.3.1.	Training for acquiring knowledge and skills to work with the employer for at least three-month period					
Stakeholders	Employment Agency of Montenegro					
Timeframe	2017					
Indicator	Number of involved Roma and Egyptians by sex and place of residence					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€14.000,00	€6.000,00				€8.000,00
Activity 4.3.3.2.	Employment for at least three months. Subsidy up to 50% of total expenditure for the employee's earnings during the period of no longer than 12 months					
Stakeholders	Employment Agency of Montenegro					
Timeframe	2017					
Indicator	Number of employed Roma and Egyptian persons by sex, employment period and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€18.000,00					€18.000,00
Activity 4.3.3.3.	Meetings with employers for information on exemptions for employment in the framework of Active Employment Measures					
Stakeholders	Employment Agency of Montenegro					
Partners	Chamber of Commerce of Montenegro, Union of Employers of Montenegro, Montenegro Business Alliance, handicraft chambers, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Number of employers informed, including by the meeting organizer, the date and place; 2. Number of employers - members of Roma and Egyptian population - informed, including by the meeting organizer, the date and place					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€1.500,00			€1.500,00		
Measure 4.3.4.	Increasing employment of Roma and Egyptian population in the public and private sector through the recruitment of interns, i.e. by encouraging first job after high school and college					
Activity	1. Intensively informing students of final years of high school and college on available employment opportunities in the public and private sectors; 2. Organizing additional classes / consultations in order to prepare them for the state exam (as a supplement to the existing program of Human Resources Management Agency)					
Stakeholders	Employment Agency of Montenegro					
Partners	Human Resources Management Agency, Roma and Egyptian CSOs					
Timeframe	2017					

Indicator	1. Number of Roma and Egyptians employed as trainees/interns in the public and private sector, by sex, institution / organization / company and location; 2. Number of Roma and Egyptians kept employed in the public and private sectors after completing the internship.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€6.500,00					€6.500,00
Measure 4.3.5.	Ensuring compliance with the defined legal measures of affirmative action in employment of persons of Roma and Egyptian nationality in the public administration, local self-governments and the public services					
Activity	Employing at least 2 persons of Roma and Egyptian nationality in the public administration, local self-governments and the public services					
Stakeholders	Ministry for Human and Minority Rights					
Partners	Human Resources Management Agency, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Number of Roma and Egyptians employed as trainees/interns in the public and private sector, by sex, institution / organization / company and location; 2. Number of Roma and Egyptians kept employed in the public and private sectors after completing the internship.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€12.000,00	€12.000,00				
Measure 4.3.6.	Self-employment programs					
Activity	1. Creation of tailor-made financial instruments for sustainable employment of less employable persons and other vulnerable categories, with particular emphasis on members of Roma and Egyptian population; 2. Informing Roma and Egyptian about the possibilities of using these instruments, 3. Implementation of financial instruments					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Employment Agency of Montenegro, Investment and Development Fund, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Financial instruments created; 2. Number of Roma and Egyptians informed about the instruments, by sex, educational level, professional qualifications and place 3. Number of Roma and Egyptians using the new instruments, by sex, educational level, professional qualifications, activity area and location.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€20.000,00					€20.000,00
Objective 4.4.	Strengthening the capacity of institutions to implement social inclusion policies					
Measure 4.4.1.	Training for the staff of the Employment Agency and centres for social work for activation of able-bodied beneficiaries of family allowance					
Activity	1. Signing of the Memorandum on cooperation between centres for social work and Employment Agency; 2. Developing training plan, 3. Implementation of training					
Stakeholders	Institute for Social and Child Protection					
Partners	Employment Agency of Montenegro, Ministry of Labour and Social Welfare and centres for social work					
Timeframe	2017.					
Indicator	1. Memorandum on cooperation signed; 2. Number and type of training, by topic, purpose and duration; 3. Number of employees of EAM and CSWs trained by sex, name, training, institution and location					

Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€10.000,00					€10.000,00
Measure 4.4.2.	Strengthening the capacity of the Ministry for Human and Minority Rights for working with the Roma and Egyptian population					
Activity	1. Employing 1 officer from Roma and Egyptian population; 2. Organizing seminars / workshops on comparative experiences from the region and the EU in the work of institutions with Roma and Egyptian population					
Stakeholders	Ministry for Human and Minority Rights					
Partners	Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. One person from the Roma and Egyptian population employed in MHMR; 2. Number of officers of MHMR attended the seminar / workshop; 3. Report on the seminar / workshop, with the topic and list of speakers.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€16.000,00	€10.000,00				€6.000,00
FUNDS FOR IMPLEMENTATION OF MEASURES WITHIN AREA 4	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
EMPLOYMENT	€210.000,00	€94.000,00		€6.000,00		€110.000,00

5. Civil Registration

Civil registration is a prerequisite for the realization of all other rights and as such is necessary for the integration of Roma and Egyptians in all aspects of social life. Roma and Egyptians as displaced persons, refugees and asylum seekers, are faced with the problem of the unregulated legal status and lack of identity documents. According to the state census from 2011, there are 1,649 stateless persons in Montenegro.

In 2011, the Government adopted the National Strategy for Durable Solutions of Issues Regarding Displaced Persons Montenegro 2011 - 2015, with special emphasis on Konik refugee camp located in the capital city of Podgorica. During this period, the legal framework has been improved to allow for more efficient resolution of civil registration of displaced persons, including registration of children born outside health institutions, as well as the removal of bureaucratic barriers and reduction of administrative fees. In the same year, governments of Montenegro and Kosovo signed an agreement on subsequent registration of internally displaced persons from Kosovo residing in Montenegro, in civil registers (births, marriages and deaths) and registers of citizens of the Republic of Kosovo. Mobile teams consisting of representatives of the Ministry of the Interior, UNHCR and NGO Legal Centre, are continuously offering free legal and practical aid in the registration process.

Civil Registration Action Plan for 2017

Area 5		Civil registration				
Objective 5.1.		Increasing the level of registration in the civil registry				
Measure 5.1.1.		Providing assistance to parents to register children immediately after birth				
Activity	1. Advise parents to immediately register children after leaving the hospital; 2. Providing information to parents about the procedures for the exercise of rights to social and child protection					
Stakeholders	Ministry of Interior					
Partners	Assistants in health care, CSOs					
Timeframe	2017					
Indicator	1. Number of informed parents; 2. Number of registered newborns					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€2.000,00				€2.000,00	
Measure 5.1.2.		Identifying children who are not registered in the birth registry a month after birth, or longer				
Activity	1. Identifying unregistered children, in the settlements inhabited by internally displaced Roma and Egyptian population; 2. Providing parents with Information and assistance in registration process					
Stakeholders	Ministry of Interior					
Partners	CSOs, Assistants in health care					
Timeframe	2017					
Indicator	1. Number of identified unregistered children; 2. Number of parents received information and free legal aid; 3. Number of children registered in the civil registry, by sex and place of registration					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€2.000,00				€2.000,00	
Measure 5.1.3.		Campaign for the enrolment of children in the civil registry				
Activity	Creation and implementation of the campaign in the settlements inhabited by displaced Roma and Egyptians					
Stakeholders	Ministry of Interior					
Partners	Assistants in health care, CSOs					
Timeframe	2017					
Indicator	1. Number, date and place of the information campaign conducted; 2. Number of persons reached by campaign, by date and place					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.000,00			€1.500,00		€1.500,00
Objective 5.2.		Continue resolving requests of IDPs and domestic Roma and Egyptian population to obtain status in Montenegro				
Measure 5.2.1.		Harmonisation of the legal framework				

Activity	Extension of validity of regulations addressing the issues of civil registration of internally displaced persons					
Stakeholders	Ministry of Interior					
Timeframe	I quarter of 2017					
Indicator	Regulation validity extended up to 2020					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€1.000,00	€1.000,00				
Measure 5.2.2.	Continuation of the work the Mobile Teams in 2017					
Activity	1. Field visit preparations; 2. Realization of 4 visits of Mobile Teams					
Stakeholders	Ministry of Interior					
Timeframe	2017					
Indicator	1. Number of identified persons, who were prepared for visit of Mobile Teams; 2. Number of cases processed, data by sex and location; 3. Number of persons whose requests are still pending					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€12.000,00					€12.000,00
Measure 5.2.3.	Obtaining documents of persons submitting requests					
Activity	Field activities in the process of collecting data of persons submitted requests					
Stakeholders	Ministry of Interior					
Partners	CSOs, UNHCR, OSCE					
Timeframe	2017					
Indicator	Number of persons for whom documents were obtained, by sex and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€22.000,00				€3.000,00	€19.000,00
Measure 5.2.4.	Continuation of informing persons about the possibilities of resolving the status					
Activity	1. Organization and implementation of campaigns; 2. Providing the necessary information at the individual level					
Stakeholders	Ministry of Interior					
Partners	CSOs, UNHCR, OSCE					
Timeframe	2017					
Indicator	1. Number, date and place of the information campaign conducted; 2. Number of persons reached by campaign; 3. Number of persons given free legal aid, by sex, date and place					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.000,00			€1.000,00	€2.000,00	
Objective 5.3.	<i>Resolving the civil registration issue of Roma and Egyptians who did not carry out re-registration as displaced persons,</i>					

	<i>persons at risk of statelessness, and persons who have returned from western countries due to the readmission</i>					
Measure 5.3.1.	Create a plan for resolving the civil registration issue of these persons, with the plan of changes / amendments to the legislation and the financial plan for the implementation of administrative and technical tasks related to registration					
Activity	1. Adopt a bylaw to extend the deadline for registration applications of IDPs; 2. Develop a plan for administrative and technical procedures for registration (extension and expansion of the mandate of the Mobile Teams); 3. Develop a budget proposal for the implementation of activities in the period from 2017 to 2020; 4. Consider the possibility of using IPA funds for implementation and / or obtaining donations					
Stakeholders	Ministry of Interior					
Partners	UNHCR, Ministry of Finance					
Timeframe	2017					
Indicator	1. By-law adopted; 2. Technical and financial plan for procedures developed, including budget for the provision of documents; 3. Information on the possible use of IPA or donor funds					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€4.000,00	€4.000,00				
FUNDS FOR IMPLEMENTATION OF MEASURES WITHIN AREA 5	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
CIVIL REGISTRATION	€39.000,00	€5.000,00		€2.500,00	€9.000,00	€22.500,00

6. Social Status and Family Protection

According to research conducted for the purpose of Strategy 2016-2020, 12% of Roma and Egyptians in Montenegro have no income, while 60% of them receive some form of regular or ad hoc financial assistance from the centres for social work or from other sources. In addition to financial assistance, RE population receives regular or ad hoc donations in food, clothing, household items and hygiene, as well as wood and building material. Free daily meals are delivered to about 5% of Roma and Egyptians. Family allowance, as one of the most important forms of social assistance, is distributed to more than 20% of population in the average amount of about 60,00€. School supplies are distributed to almost 25% of Roma and Egyptian households. Financial assistance for mothers of the first child is provided for about 13% of RE women. In addition, about 5% of Roma and Egyptians use accommodation for the elderly, while more than 26% of them use accommodation in a hospital or a psychiatric institution.

Children and women are the most vulnerable groups within Roma and Egyptian population. Most of Roma and Egyptian child beggars is in the age of five. These children are exposed to various forms of abuse, neglect and violence, and are at the high risk of becoming victims of human trafficking, child prostitution and pornography. As a result of begging, these children are excluded from the education and grow up without proper family environment and peer groups. Although this issue was emphasized many times in public through media reports and activities of civil society, advocacy and the like, Montenegro still has not developed effective policies to deal with this problem. Strategy 2016-2020 envisages a series of measures to address this problem. However, given the complexity of the problem, the state needs to establish a stronger and more integrated approach, based on close cooperation of all state and local institutions.

Roma and Egyptian women are vastly exposed to domestic violence. According to survey conducted by the NGO Centre for Roma Initiatives (CRINK) in 2014¹¹, RE women are exposed to violence by their father, brother, husband, husband's parents, etc. The most common cause of such behaviour is patriarchal tradition, followed by use of alcohol, drugs, poverty and low education level. Forced marriage is also severe issue faced by women in their early juvenile age. Strategy for Protection against Domestic Violence and Violence against Women 2016-2020 sets objectives and measures to resolve the issue. According to reports by CRINK and the Police Administration, the Annual Report on the implementation of the Strategy against Domestic Violence registered 16 cases of forced marriage in 2016.

¹¹ "Violence against women and girls in the Roma and Egyptian settlements in Montenegro": <http://crink.me/wp-includes/PDF/CRI%20Brosura%20Nasilje%20u%20pordici.pdf>

Social Status and Family Protection Action Plan for 2017

Area 6	Social status and family protection					
Objective 6.1.	Fight against domestic violence and violence against women					
Measure 6.1.1.	Education of parents, children, Roma and Egyptian activists, civil servants on protection against domestic violence and violence against women					
Activity	Preparation and implementation of trainings					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Ministry for Human and Minority Rights, Roma and Egyptian CSOs dealing with prevention of violence					
Indicator	1. Number of trainings, with the topic and venue; 2. Number of trainees by sex and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€9.000,00			€2.000,00		€7.000,00
Measure 6.1.2.	Campaigns in Roma settlements on domestic violence and violence against women					
Activity	Preparation and organization of campaigns					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Ministry for Human and Minority Rights, Office for Combating Trafficking in Human Beings, Roma and Egyptian CSOs dealing with prevention of violence					
Timeframe	2017					
Indicator	1. Number of campaigns, with the topic and venue; 2. Number of reached people, by sex and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€8.000,00			€2.000,00		€6.000,00
Measure 6.1.3.	Stricter application of existing legislation in the field of protection against domestic violence and violence against women through strengthening integrative multidisciplinary approach					
Activity	1. Maintaining regular and ad-hoc meetings of multi-sectoral operational teams (MOTs); 2. Direct communication of the police with the MOTs and CSOs to exchange information on cases; 3. Development of individual protection plans; 4. Development of risk assessment reports					
Stakeholders	Ministry of Labour and Social Welfare, Police Administration, Institute for Social and Child Protection, centres for social work, Roma and Egyptian CSOs dealing with the prevention of violence					
Timeframe	2017					
Indicator	1. Number of cases reported by CSOs and the police; 2. Number of cases processed in meetings of MOTs, with a depersonalized description of cases, risk assessment and individual protection plan					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€8.000,00			€2.000,00		€6.000,00

Measure 6.1.4.	Improvement of legislation in the field of protection against domestic violence and violence against women					
Activity	1. Analysis of existing legislation (Law on Protection Against Domestic Violence and Violence against Women, the Criminal Code and other regulations governing the protection against violence) in context of compliance with the Council of Europe Convention on the Elimination of Violence against Women; 2. Proposals to amend the legislation					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Ministry for Human and Minority Rights, Roma and Egyptian CSOs dealing with prevention of violence					
Timeframe	2017					
Indicator	1. Analysis conducted; 2. Proposals for amendment / change legislation created					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€5.000,00					€5.000,00
Objective 6.2.	Prevention and suppression of begging					
Measure 6.2.1.	Stricter application of existing legislation through strengthening integrative multidisciplinary approach					
Activity	1. Maintaining regular and ad-hoc meetings of multi-sectoral operational teams (MOTs); 2. Direct communication of the police with the MOTs and CSOs to exchange information on cases; 3. Development of individual protection plans					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Police Administration, Institute for Social and Child Protection, centres for social work, etc.					
Timeframe	2017					
Indicator	1. Number of cases reported by CSOs and the police; 2. Number of cases processed in meetings of MOTs, with a depersonalized description of cases, risk assessment and individual protection plan					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€5.000,00	€1.000,00				€4.000,00
Measure 6.2.2.	Making a detailed Code of Conduct in cases of begging					
Activity	1. Creating a project framework, 2. Analysis of the existing legislative and institutional framework for conduct in cases of begging, defining problem areas and suggestions for their mitigation; 3. Analysis of good practices; 4. Drafting Code of Conduct on the institutional treatment in cases of begging; 5. Organize training of competent institutions and CSO activists on how to act under the Code of Conduct					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Institute for Social and Child Protection, centres for social work, etc.					
Timeframe	2017					
Indicator	1. Project framework designed; 2. Code of Conduct developed; 3. Number of representatives of institutions trained to act under the Code of Conduct, by institution / organization, sex and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€20.000,00					€20.000,00
Measure 6.2.3.	Provide conditions for the establishment of a multidisciplinary approach to addressing and combating begging through the					

	establishment of regional cooperation with the authorities of neighbouring countries to exchange information, experience and begin work on monitoring over child beggars					
Activity	1. Signing of regional cooperation agreements with neighbouring countries to exchange information, experience and begin work on monitoring children involved in begging					
Stakeholders	Ministry of Interior					
Partners	Office for Combating Trafficking in Human Beings, Ministry of Human and Minority Rights, civil society organizations					
Timeframe	2017					
Indicator	Number of agreements signed, by countries					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.000,00	€3.000,00				
Objective 6.3.	Fight against human trafficking					
Measure 6.3.1.	Strengthening institutions for multidisciplinary approach in the fight against human trafficking					
Activity 6.3.1.1.	1. Organizing training for teachers in accordance with the program accredited by the Bureau for Education Services on the best methods to combat child trafficking, early and forced marriages and forced begging; 2. Development of the Practicum for teachers					
Stakeholders	Bureau for Education Services					
Partners	Office for Combating Trafficking in Human Beings, Institute for Social and Child Protection, centres for social work, civil society organizations					
Timeframe	2017					
Indicator	1. Number of teachers trained on methods to combat child trafficking, early and forced marriages and forced begging, by sex, school and location; 2. Practicum developed; 3. Number of copies of Practicum distributed to schools, by school and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€11.000,00					€11.000,00
Activity 6.3.1.2.	Training for multi-sectoral operational teams to support children and families in combating human trafficking					
Stakeholders	Office for Combating Trafficking in Human Beings, Bureau for Education Services, Institute for Social and Child Protection, centres for social work, civil society organizations					
Timeframe	2017					
Indicator	Number of trained MOT members, by sex, place and date of training					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€9.000,00					€9.000,00
Measure 6.3.2.	Strengthening the capacity of the Border Police					
Activity	Preparation and training of Border Police in accordance with the FRONTEX program on more efficient identification and referral of potential victims of human trafficking					
Stakeholders	Ministry of Interior					
Partners	Office for Combating Trafficking in Human Beings, Police Administration					

Timeframe	2017					
Indicator	Number of border police officers trained, by sex, place and date of training					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€4.000,00	€4.000,00				
Measure 6.3.3.	Strengthening cooperation with border services of neighbouring countries for the purpose of informing, monitoring and combating human trafficking					
Activity	Signing cooperation agreements with border services of neighbouring countries					
Stakeholders	Ministry of Interior					
Partners	Office for Combating Trafficking in Human Beings					
Timeframe	2017					
Indicator	1. Number of agreements signed, by countries, 2. Number of identified cases, by sex, age and place					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.000,00	€3.000,00				
Objective 6.4.	Combating illegal child marriages					
Measure 6.4.1.	Stricter application of legislation through the strengthening of integrated multidisciplinary approach for the prevention of illegal child marriages					
Activity	1. Development of the Code of Conduct in cases of illegal child marriages; 2. Preparation and implementation of multi-sectoral training for members of multi-sectoral operational teams on early detection and prevention of illegal child marriages and application of the Code of Conduct					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Institute for Social and Child Protection, Office for Combating Trafficking in Human Beings, centres for social work, Roma and Egyptian civil society organizations					
Timeframe	2017					
Indicator	1. Developed Code of Conduct in cases of illegal child marriages; 2. Number of members of multi-sectoral operational teams trained on early detection and prevention of illegal child marriages and application of the Code of Conduct, by sex, organization and role in the MOT					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€20.000,00					€20.000,00
Measure 6.4.2.	Raising awareness on illegal child marriages					
Activity	Preparation and implementation of campaigns on illegal child marriages, with special emphasis on RE settlements					
Stakeholders	Ministry for Human and Minority Rights					
Partners	Roma and Egyptian civil society organizations					
Timeframe	2017					
Indicator	1. Number of campaigns, by place and date, 2. Number of Roma and Egyptians reached by campaign, by the campaign venue					

Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
		€7.000,00				
Objective 6.5.	Integrating measures from 7 areas of the Strategy for Social Inclusion of Roma and Egyptian 2016-2020 in the local action plans of municipalities inhabited by Roma and Egyptian population					
Measure 6.5.1.	Development and change of local action plans					
Activity	1. Establishment of mixed working groups for LAP needs assessment; 2. Drafting amendments to LAP or the proposal for developing a new LAP harmonized with the Strategy					
Stakeholders	Ministry for Human and Minority Rights					
Partners	Local self-governments, Roma and Egyptian civil society organizations					
Timeframe	II quarter of 2017					
Indicator	1. Number of formed mixed working groups, by sex, organization and municipality; 2. Number of representatives of Roma and Egyptian CSOs involved in the activities of joint working groups, by sex and municipality; 3. Number of amendments and/or proposals for drafting LAPs, by municipality					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€26.000,00					€26.000,00
Measure 6.5.2.	Information and coordination of all stakeholders of social integration of Roma and Egyptian communities at national and local level					
Activity	Organizing a round table on the application of measures from the Strategy at the local level					
Stakeholders	Ministry for Human and Minority Rights					
Partners	Union of Municipalities, Roma and Egyptian civil society organizations					
Timeframe	IV quarter of 2017					
Indicator	1. Report on the measures implemented at national and local level, by the areas of the Strategy and their carriers; 2. Number of participants of the round table, by organization, sex and location					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€4.000,00					€4.000,00
Measure 6.5.3.	Strengthening the role of assistant for the social inclusion of Roma and Egyptians in the field of social status and family protection					
Activity	1. Engagement of one assistant per centre for social work in municipalities inhabited by Roma and Egyptians; 2. Training of assistant on mediation between institutions and Roma and Egyptian population in the field of social status and family protection					
Stakeholders	Ministry of Labour and Social Welfare					
Partners	Institute for Social and Child Protection, centres for social work, Roma and Egyptian civil society organizations					
Timeframe	2017.					
Indicator	1. Number of engaged assistants, by sex and municipality; 2. Number of trained assistants by sex and municipality / centre for social work; 3.					

	Report on the work of assistants, by municipality / centre for social work					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€35.000,00					€35.000,00
Objective 6.6.	Raising awareness of the Roma and Egyptian communities on human rights and anti-discrimination					
Measure 6.6.1.	Organize trainings for Roma and Egyptian communities on anti-discrimination, with particular emphasis on young people and women					
Activity	1. Develop understandable and simple educational programs on the concept of anti-discrimination and ways of protection against discrimination; 2. Organizing trainings on anti-discrimination					
Stakeholders	Ministry for Human and Minority Rights					
Partners	Roma and Egyptian civil society organizations					
Timeframe	2017					
Indicator	1. Number of Roma and Egyptians attended trainings, by age/age group and place of residence; 2. Number of trainings, by date, place and number of participants					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€7.000,00					€7.000,00
Measure 6.6.2.	Organize trainings for young Roma and Egyptians on participation in political life, with particular emphasis on women					
Activity	Organize three trainings / workshops on strengthening capacities in the area of political participation					
Stakeholders	Ministry for Human Rights					
Partners	Parliament of Montenegro, Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Number of Roma and Egyptians attended trainings, by age/age group and place of residence; 2. Number of trainings, by date, place and number of participants					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€12.000,00					€12.000,00
FUNDS FOR IMPLEMENTATION OF MEASURES WITHIN AREA 6	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
SOCIAL STATUS AND FAMILY PROTECTION	€194.000,00	€11.000,00		€4.000,00		€179.000,00

7. Culture, Identity and Access to Information

Roma and Egyptians are exposed to various forms of discrimination in Montenegro. Most of the population has no awareness of the severity of their problems. According to the research of the Centre for Democracy and Human Rights (CEDEM)¹², the highest ethnic distance demonstrated by the majority population in Montenegro is expressed toward the Roma and Egyptian population. As a result, members of this group are not willing to self-identify as Roma or Egyptians, and very often opt for a type of "ethnic mimicry". Roma culture is heterogeneous, established on the basis of tradition and a specific way of life, and is characterized by the distinctive linguistic diversity. Census from 2011 showed that the Romani language is spoken by 5169 people, or 62.24% of the population, while the rest, mostly internally displaced persons from Kosovo, speak Albanian. However, the results of research conducted in 2016 by the Ministry for Human and Minority Rights showed that only 33% of households speak Romani language. Almost 40% of the Roma population speak Montenegrin. In addition, over 45% of Roma are illiterate in Montenegrin language. About 20% of the population is literate and can read and write, but with certain obstacles. When it comes to access to information, studies show that only 15% of Roma are able to watch Romani television shows broadcasted on national television. On the other hand, despite the campaigns conducted in the past, less than 4% of Roma were able to name any campaign that promotes the rights of Roma.

¹² <http://www.cedem.me/publikacije/studije-i-javne-politike/category/69-studije-i-javne-politike>

Culture, Identity and Access to Information Action Plan for 2017

Area 7	Culture, Identity and Access to Information					
Objective 7.1.	Building and strengthening Roma culture and Roma identity					
Measure 7.1.1.	Organizing events dedicated to Roma culture and identity					
Activity	Preparing and performing the events					
Stakeholders	Roma Council					
Partners	Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	Event report, including number of events, visitors and number of participants					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.500,00			€3.500,00		
Measure 7.1.2.	Promoting and encouraging amateur Roma and Egyptian cultural creativity in music					
Activity	Organizing two Roma and Egyptian music events (folk and/or modern music), or 2 concert of Roma and Egyptian performers or composers					
Stakeholders	Roma Council					
Partners	Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	1. Number of music events, by type of event, participants, sex, artist and venue; 2. Number of newspaper / TV reports on held events					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€20.000,00			€8.000,00		€12.000,00
Measure 7.1.3.	Providing support to culture, identity and informing of the Roma and Egyptian communities through the strengthening of the RE CSOs					
Activity	Organization of two trainings on strategic planning in the field of culture, identity and access to information and implementing projects, including development of program and financial reporting					
Stakeholders	Roma Council					
Partners	Roma and Egyptian CSOs					
Timeframe	III quarter of 2017					
Indicator	1. Number of participants by sex, organization and location; 2. Report on trainings, including topics, names of speakers and participants evaluation					
Funds	Total	Budget of	Local Budgets	Public Funds	Donations/Grants	IPA funds

		Montenegro				
	€8.000,00			€8.000,00		
Measure 7.1.4.	Recording and broadcasting the shows on public service about Roma culture and identity					
Activity	Recording and broadcasting of shows					
Stakeholders	Public Service / National Television					
Timeframe	2017					
Indicator	Number and topic of shows, and viewing figures					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€9.000,00					€9.000,00
Objective 7.2.	<i>Special measures to improve the publishing and promotion of Romani language</i>					
Measure 7.2.1.	Translating literature into Romani					
Activity	Preparation and publication of literature					
Stakeholders	Ministry for Human and Minority Rights					
Timeframe	2017					
Indicator	Number of translated and issued publications					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€8.000,00					€8.000,00
Measure 7.2.2.	Production and broadcasting of radio programs in Romani language					
Activity	Production and broadcasting of radio programs					
Stakeholders	Public Service / National Radio Station					
Timeframe	2017					
Indicator	Number of radio shows and broadcasting frequency					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€7.000,00					€7.000,00
Measure 7.2.3.	Launching and issuing the magazine in Romani language					
Activity	Preparation, editing and publishing activities					
Stakeholders	Roma Council					
Partners	Roma and Egyptian CSOs					
Timeframe	2017					
Indicator	Number of issued and distributed copies					

Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€6.000,00			€6.000,00		
Objective 7.3.	Prevention of discrimination by the majority population					
Measure 7.3.1.	Campaigns against discrimination of Roma					
Activity	Organization and implementation of the anti-discrimination campaigns / training for civil servants and public officers					
Stakeholders	Ministry for Human and Minority Rights					
Timeframe	2017					
Indicator	Campaign reports					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€8.500,00					€8.500,00
Measure 7.3.2.	Affirmation of investigative reporting in the media on the process of social integration of Roma and Egyptian population in Montenegrin society					
Activity	Competition for the best research article published in the media on the topic "Social Integration of Roma in Montenegro" and award ceremony					
Stakeholders	Ministry of culture					
Timeframe	2017					
Indicator	Number of reported contributions; rewarded article					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€2.000,00	€2.000,00				
Measure 7.3.3.	Co-financing of the content production programs					
Activity	Competition for co-financing of programs in local print media					
Stakeholders	Ministry of culture					
Timeframe	2017					
Indicator	Report on implementation of content production programs					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.000,00	€3.000,00				
Measure 7.3.4.	Media presentation of the key issues of inclusion of Roma and Egyptian population into mainstream society					
Activity	1. Provide funding for production of audio-visual spots and radio jingles; 2. Broadcasting of produced material.					
Stakeholders	Ministry of culture					

Timeframe	2017					
Indicator	1. Number of audio-visual spots and radio jingles funded and produced; 2. Number of broadcasted audio-visual spots and radio jingles.					
Funds	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
	€3.500,00	€3.500,00				
FUNDS FOR IMPLEMENTATION OF MEASURES WITHIN AREA 7	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations/Grants	IPA funds
CULTURE, IDENTITY AND ACCESS TO INFORMATION	€77.500,00	€8.500,00		€25.500,00		€44.500,00

Budget for the Social Integration of Roma and Egyptians in Montenegro for 2017

AREA	Total	Budget of Montenegro	Local Budgets	Public Funds	Donations / Grants	IPA funds
HOUSING	€12.313.322,00	€1.000,00	€475.000,00		€11.782.322,00	€55.000,00
EDUCATION	€235.700,00	€56.000,00		€1.500,00	€31.000,00	€147.200,00
HEALTH CARE	€31.000,00	€10.000,00				€21.000,00
EMPLOYMENT	€210.000,00	€94.000,00		€6.000,00		€110.000,00
SOCIAL STATUS AND FAMILY PROTECTION	€194.000,00	€11.000,00		€4.000,00		€179.000,00
CULTURE, IDENTITY AND ACCESS TO INFORMATION	€77.500,00	€8.500,00		€25.500,00		€44.500,00
TOTAL FOR THE IMPLEMENTATION OF AP 2017	€12.984.022,00	€180.500,00	€475.000,00	€37.000,00	€11.813.322,00	€556.700,00