Uncertain impact: Have the Roma in Slovakia benefitted from the ESF?

Findings from an analysis of ESF Employment and Social Inclusion Projects in the 2007-2013 Programming Period

UNDP, Team of authors
Background

- Part of the pilot project funded by the European Commission’s Directorate-General for Regional and Urban Policy on new approaches to monitoring and evaluation.
- And the project on the statistical monitoring of living conditions of Roma in Slovakia, funded by the Ministry of Labour, Social affairs and Family in Slovakia.
- Seeking to identify outcomes of Roma targeted policies/programs.
Key research questions

- How the structural funds (ESF) ‘perform’ in reality in regards Roma in the case of Slovakia?
- Does the managerial system and the existing procedures allow following the M&E chain?
- If not, what is missing?
- What can be improved for the next programming period?
Data sources

- Sample of 298 projects under priority axis 2 of the OP ‘Employment and Social Inclusion’
  - applications; assessments, monitoring reports
- Site visits to selected projects in the Prešov Region
  - interviews with local authorities, implementers and ultimate beneficiaries
  - used for analysis of the above two
Key findings

- Adequately defining the target of the interventions is problematic.
- The measures do not reach those most in need.
- The chances to benefit from ESF support also positively correlate with the size of the municipality.
- Only 1/5 of projects located in the most segregated and underdeveloped localities.
- The current setting does not allow robust outcome evaluation of ESF projects.
- Cost-benefit analysis is impossible (only costs/inputs and accounted for).
Recommendations

- Entire process of SF administration for the grant beneficiaries be designed such that administrative burden is minimized (substance above administration)

- Use the possibility to reimburse indirect costs on the basis of a flat rate, making it possible to pay for operations based on outputs and results rather than financial input (monitoring of results above spending)

- Introduce ways of smart reporting and monitoring that generate meaningful data for further M&E (clear justification)
Recommendations

- Outputs of project activities must be better tracked (forms)

- Actively involve the Roma communities in project implementation and the monitoring and evaluation cycle (beneficiaries in M&E)

- Blend mainstreamed and targeted approaches

- Mainstream policies so that Roma benefit as well (continuous program over project-based, e.g. health mediators)
Recommendations

- Mainstream the concern for Roma through conditionality for the usage of EU structural funds in all funding lines

- Complex municipal projects should be supported (multi-sectoral over multi-locality)
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