

FIRST LINE - Skopje (Grounds for the P-R-A Model)

1. What is the P-R-A Mechanism concept?

- 1.1. The P-R-A concept is intended to enable the WBCTi beneficiary authorities to **prevent, refer and address individuals vulnerable to radicalisation** with potential to lead to violent extremism
- 1.2. It involves the **setting-up of an efficient and sustainable inter-agency solution**, involving multiple levels – **at least the local community** (municipality) level **supported by the national level structure**, both consisting of relevant governmental and non-governmental civil society partners and experts needed in specific cases
- 1.3. Those national bodies that are already appointed as **responsible bodies for the implementation of national CT or P/CVE strategies** (e.g. inter-agency working groups and/or an appointed national authority—depending on relevant national arrangements), supported by relevant special services and experts where needed, might represent the state-level of the P-R-A
- 1.4. The scope and **composition of these local-level P-R-A platforms will be "mirrored" at the national level**. The local-level P-R-A platform will thus include first liners, which also includes all relevant civil society partners
- 1.5. The local-level **P-R-A platform will** involve /make use of relevant existing structures and mechanisms, and will **devote its efforts to individual cases** of **on prevention, de-radicalisation, disengagement and re-integration**
- 1.6. **Local specificities**, administrative arrangements and needs **have to be taken into account**
- 1.7. The local-level **P-R-A platform will receive 'top-down' guidance** (when and how to act where the **first liners' response is required**), political and financial support from the state-level P-R-A platform. Vice versa, the P-R-A concept will also enable 'bottom-up' feedback from the local level to policy-makers at the state level

2. Capabilities of P-R-A Mechanism

- 2.1. **TO PREVENT** violent extremism via coordinated prevention measures executed both at national and municipality levels, dealing both with known as well as newly occurring "modi operandi" and taking into account good practices from the region and those of the EU RAN CoE
- 2.2. **TO REFER** individual cases which exhibit signs of increasing radicalisation towards violent extremism or those who are confirmed to be in need to be de-radicalised or re-integrated into the society
- 2.3. **TO ADDRESS** the referred cases, their roots, triggers and instrumental factors in order to disengage, de-radicalise or to re-integrate such individuals
- 2.4. **Individual cases could be presented to the P-R-A platform (primarily at the local level)**, in exceptional cases i.e. groups or specific expert need at the national level, who could identify a potential solution/approach to the individual case without disclosing any personal data.
- 2.5. **Personal data of individuals will not be shared** among the partners represented in the P-R-A mechanism. However, **if the need occurs to exchange such data, it may be done** bilaterally, whereby all P-R-A partners will **fully obey national legislation** as well as their P-R-A mandates at all times. Signature of code of confidentiality might be considered before meetings.

3. Inclusion of all P/CVE relevant authorities at all levels

- 3.1. Existing structures should be used where relevant
- 3.2. Re-activation / Re-Vitalisation of Preventive Councils at Local Level

4. Support for setting-up & Management of the (pilot) P-R-A Mechanisms

- 4.1. Initiation of the process and Support by the National Committee for CT and P/CVE
- 4.2. Support by the Technical Working Group/Groups, i.e. relevant for the implementation of CT or where exists P/CVE Strategy (Nat. level)
- 4.3. Support from International Community (expertise and funding) - IISG / WBCTi
- 4.4. Action of a Local Government at local/municipality level as a local driver supported by the national level
- 4.5. Local Government action taken in close cooperation with all relevant partners at local level (governmental and non-governmental side)

5. Foreseen Tasks of P-R-A Mechanism at national level

- 5.1. Political and strategic support to the work of P-R-A Mechanism at local level (municipalities)
- 5.2. Development of P-R-A mechanism in line with CT or P/CVE National strategy objectives
- 5.3. Coordination and Communication
- 5.4. Standard Procedures for local level by sectors (Ministries for their authorities at local level)
- 5.5. Drafting new and amending legislative proposals / initiatives, when needed
- 5.6. Development of guidelines for the P-R-A mechanism at local level (main principles of cooperation)
- 5.7. Supporting research at local levels to identify root causes, triggers, instrumental causes, vulnerable groups (define), etc. - Input for local P-R-A Mechanisms
- 5.8. Regular communication between national and local level, including crisis communication
- 5.9. To analyse feedback from local level
- 5.10. Providing local level with new "modi operandi" on radicalisation that lead to VE&T
- 5.11. To exchange good practices with regional partners - equivalent mechanism in other countries of the region via WB RAN Platform, foreseen to be established within the IPA II P/CVE Action (2017 - 2019)
- 5.12. Monitoring and Evaluation (following also "Do No Harm" principle)

9. Steps to develop the P-R-A Mechanism

- 9.1. Awareness-raising activities for P-R-A partners at all levels
- 9.2. Raise awareness activities for specific target groups
- 9.3. To raise awareness on the need and impact of P-R-A mechanism at local (municipality) level; VE mapping exercise; identification of rational and effective solutions
- 9.4. Mapping - WB Region
- 9.5. Research supporting the work of P-R-As
- 9.6. Setting up P-R-A Mechanism as pilot project in the first stage
- 9.7. Setting up of P-R-A Mechanisms in the WB Countries in line with mapping exercise

8. POTENTIAL PARTNERS - LOCAL LEVEL

- 8.1. Local Government representative (supposed to chair P-R-A Mechanism meetings at local level and convene meetings of P-R-A)
- 8.2. Format in accordance with agenda items (individual case specifics, not all P-R-A partners for every meeting, etc.)
- 8.3. Existing structure and formats (i.e. safety council) used to meet in the P-R-A format
- 8.4. Representative(s) of Education at local level (teachers)
- 8.5. Social workers
- 8.6. Psychologists
- 8.7. Representative(s) of Ministry of Culture, Youth and Sports at local level
- 8.8. Representative(s) of Social Affairs
- 8.9. Centres for social affairs
- 8.10. Representatives of Health sector
- 8.11. General practitioners
- 8.12. Representatives of Police (community policing representatives)
- 8.13. Representatives of Prison and probation authorities
- 8.14. Academia
- 8.15. Religious Communities
- 8.16. NGOs
- 8.17. Other CSO and municipality actors invited in individual cases when/where relevant i.e. trainers from sport clubs, parents, organisations of teachers, etc.

7. POTENTIAL PARTNERS - NATIONAL LEVEL

- 7.1. National Committee for CT and P/CVE
- 7.2. Ministry of Education
- 7.3. Ministry of Local Government Administration
- 7.4. Ministry of Internal Affairs
- 7.5. Ministry of Culture, Youth and Sports
- 7.6. Ministry of Health
- 7.7. Ministry of Labour, Family and Social Well fare
- 7.8. Police
- 7.9. Prison and Probation authorities
- 7.10. Academia
- 7.11. Association of Municipalities
- 7.12. Selected representatives of Local Communities
- 7.13. Association of NGOs & other civil society partners
- 7.14. Religious Communities representatives
- 7.15. Governmental Body responsible for Strategic Communication (establishment of effective communication mechanism to communicate with public)

6. Foreseen Tasks of P-R-A Mechanism at local level

- 6.1. P-R-A meets at municipality level and discuss actions/potential solutions in individual cases (format of partners: in accordance with specific needs and MoU/agreement between P-R-A partners)
- 6.2. Early prevention actions to address root/instrumental causes/triggers of radicalisation that lead to VE
- 6.3. Actions of disengagement, de-radicalisation and re-integration of radicalised individuals
- 6.4. Exchanging good practices with P-R-A partners from other municipalities or from the WB Region
- 6.5. Supporting research at local levels to identify root causes, triggers, instrumental causes, vulnerable groups, etc.
- 6.6. Reporting on the new "modi operandi" and statistics to the national level